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# A Framework for Evaluating the Utility of Data Altered to Protect Confidentiality

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#### Abstract

When releasing data to the public, statistical agencies and survey organizations typically alter data values in order to protect the confidentiality of survey respondents' identities and attribute values. To select among the wide variety of data alteration methods, agencies require tools for evaluating the utility of proposed data releases. Such utility measures can be combined with disclosure risk measures to gauge risk-utility tradeoffs of competing methods. In this paper, we present utility measures focused on differences in inferences obtained from the altered data and corresponding inferences obtained from the original data. Using both genuine and simulated data, we show how the measures can be used in a decision-theoretic formulation for evaluating disclosure limitation procedures.

**Key words:** Confidentiality, disclosure, disclosure risk, microdata, record linkage, statistical disclosure limitation, utility

# **1** Introduction

A central mission of many statistical agencies and survey organizations is to disseminate microdata, i.e., individual data records, to researchers or the public. Dissemination of microdata greatly benefits society, as well as facilitates research and advances in economics, public health, sociology, and many other areas of knowledge. Disseminating microdata—as compared for example to remote access servers (Gomatam et al., 2005a)—benefits researchers, who may perform a wide variety of analyses.

Usually, however, data disseminators cannot release microdata as collected, because doing so would reveal respondents' identities or values of sensitive attributes. Agencies that fail to protect confidentiality may be in violation of laws such as the recently enacted Confidential Information Protection and Statistical Efficiency Act of 2002 (Wallman and Harris-Kojetin, 2004) in the U.S. Additionally, if confidentiality is compromised, organizations may lose the trust of the public, so that potential respondents are less willing to give accurate answers, or even to participate in surveys.

To reduce disclosure risks, data disseminators typically remove key identifiers and/or alter values of sensitive attributes before releasing data. For example, they recode variables, releasing ages or incomes in

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aggregated categories. Instead, they may swap data values for selected records, e.g., switching the sexes of some men and women in the data, in hopes of discouraging users from matching, since matches may be based on incorrect data. Or, they add noise to numerical data values to reduce the likelihood of exact matching on key variables or to distort the values of sensitive variables. Indeed, virtually all public use data releases have undergone some form of statistical disclosure limitation (SDL).

SDL methods can be implemented with differing degrees of intensity. Generally, increasing the amount of alteration decreases the risk of disclosure, but it also decreases the accuracy of inferences obtainable from the released data, often referred to as data utility (Willenborg and de Waal, 2001).

While there is a plethora of SDL techniques, there exist few principled methods for selecting which technique, and with what degree of intensity, to employ in a particular setting. Formally or informally, most selection methods are based on trading off some notion of disclosure risk for some notion of data utility, often referred to as data quality (Karr et al., 2006). Such formulations have been described for data swapping (Gomatam et al., 2005b), regressions (Gomatam et al., 2005a), tabular data (Dobra et al., 2002, 2003; Duncan and Fienberg, 1999; Duncan et al., 2001) and other settings (Domingo-Ferrer et al., 2001; Duncan et al., 2003).

In a formal risk-utility formulation, each candidate release R—which is a function of the original database  $\mathcal{D}_{orig}$  and possibly exogenous randomness—is characterized by a quantified *disclosure risk* **DR**(R)<sup>1</sup> and *data utility* **DU**(R). The actual release  $\mathcal{D}_{rel}$  can be selected from the candidates in one of two ways. The first is to maximize utility subject to an upper bound on risk, by solving an optimization problem of the form

$$\mathcal{D}_{\text{rel}} = \arg \max_{R \in \mathcal{R}} \mathbf{D} \mathbf{U}(R)$$
  
s.t.  $\mathbf{D} \mathbf{R}(R) \le \alpha$  (1)

where  $\mathcal{R}$  is the set of all candidate releases.

The second, and more flexible, approach is to define *risk-utility frontiers* using the partial order  $\leq_{RU}$  defined by

$$R_1 \leq_{\mathrm{RU}} R_2 \Leftrightarrow \mathbf{DR}(R_2) \leq \mathbf{DR}(R_1)$$
 and  $\mathbf{DU}(R_2) \geq \mathbf{DU}(R_1)$ . (2)

When  $R_1 \leq_{RU} R_2$ , the  $R_2$  is preferred to  $R_1$  because it has both lower disclosure risk and higher utility. Only candidate releases on the risk-utility frontier of maximal elements of  $\mathcal{R}$  with respect to the partial order (2) need be considered further: for any other candidate, some element of the frontier has lower risk *and* higher utility. Calculation of the frontier can be done using existing algorithms for finding the maxima in a set of vectors (Kung et al., 1975).

While there has been much work on developing measures of disclosure risk (e.g., Duncan and Lambert, 1986, 1989; Lambert, 1993; Fienberg et al., 1997; Skinner and Elliot, 2002; Reiter, 2005a), there has been comparatively little work on developing measures of data utility, and so this paper outlines a framework for defining and comparing measures of data utility. In §2 we outline the problem, and define utility measures that range from the very specific but very narrow—focused on one analysis of the data—to the very broad, but correspondingly blunt. In §3.2 we present, in effect, a case study in using utility measures to select SDL methods. Because a particular database may not yield generalizable insights, in §3.3, using simulated data, we show how the utility measures can be used to evaluate the characteristics of SDL methods across differing data structures. A concluding discussion is in §4.

<sup>&</sup>lt;sup>1</sup>Which may be that of either identity or attribute disclosure Duncan and Lambert (1989).

## 2 Utility Measures

We begin with a general discussion of utility measures (§2.1), and then we introduce the three measures studied in this paper (§2.3 and 2.2).

#### 2.1 Generalities

Data utility measures should be linked to the types of analyses done on the released data, and that at some level they must measure the fidelity of analyses performed on the released database  $\mathcal{D}_{rel}$  to the same analyses performed on the original database  $\mathcal{D}_{orig}$ . In a purely abstract sense, these measures are of the form  $d(\mathcal{D}_{rel}, \mathcal{D}_{orig})$ , where *d* is some possibly analysis-specific measure of distance or discrepancy.

There arises, then, a fundamental dilemma. On the one hand, a highly specific utility measure may yield a release tailored to a single analysis (or small class of related analyses), but that release may—unbeknownst to users—have low utility for other analyses. On the other hand, a broad utility measure may produce releases that are "pretty good" for a number of analyses, but "really good" for none. Worse yet, breadth seems almost invariably accompanied by bluntness: a broad measure may not be able to distinguish between quite different releases.

The principal purpose of this paper is to construct a framework for thinking in a principled way about these kinds of issues, in the setting of numerical data. Inference-based measures for categorical data are discussed in Dobra et al. (2002) and Gomatam et al. (2005b). We illustrate our framework with:

- Two narrow measures that capture differences in the *inferences* based on  $\mathcal{D}_{rel}$  and those based on  $\mathcal{D}_{orig}$ . As elaborated in §2.2, they are based on linear regression models for numerical data.<sup>2</sup>
- One broad measure-the Kullback-Liebler divergence  $d_{\text{KL}}(\mathcal{D}_{\text{rel}}, \mathcal{D}_{\text{orig}})$  (§2.3).

In some ways, these could not be more different. The former is based on *one* particular model, with one designated response, but seeks to capture how inferences—not just point estimates of moments—relate. At the other extreme,  $d_{\text{KL}}(\mathcal{D}_{\text{rel}}, \mathcal{D}_{\text{orig}})$  actually is a metric, so that (but only) in principle, if  $d_{\text{KL}}(\mathcal{D}_{\text{rel}}, \mathcal{D}_{\text{orig}})$  is small, so should be all other reasonable measures of utility.

#### 2.2 Narrow Measures

Data users often wish to fit linear regression models to numerical data. This process produces, of course, not only point estimates of the coefficients, but confidence intervals as well. Thus, it is clearly desirable to construct utility measures that indicate when the confidence interval based inferences from regressions using the released data are close to the corresponding ones using the original data.

We present two such measures. Although formulated for linear regressions, they can be extended, albeit not necessarily in a straightforward manner, to other analyses. These measures quantify the differences between inferences for one specific regression model, with the response and predictors designated *in advance* by the data disseminator.<sup>3</sup> How utilities for multiple models might be evaluated and combined is discussed further in §4.

<sup>&</sup>lt;sup>2</sup>Their definability and relevance in broader settings are subjects of future research.

<sup>&</sup>lt;sup>3</sup>This assumption is not as Draconian as it might seem initially. In many databases, there is one clearly identified response. Examples are education data in student performance is the response and epidemilogical studies in which survival time is the response.

**Confidence Interval Overlap.** Confidence intervals are the main mechanism of inference in regression models. Therefore, one measure of utility is the degree of overlap between confidence intervals obtained from the same regressions fit using the  $\mathcal{D}_{rel}$  and  $\mathcal{D}_{orig}$ . The greater the overlap, the higher the utility.

Consider a prescribed regression, with specified response and predictors. Let  $(L_{\text{rel},k}, U_{\text{rel},k})$  be the 95% confidence interval for the regression coefficient  $\beta_k$  obtained from  $\mathcal{D}_{\text{rel}}$ , and let  $(L_{\text{orig},k}, U_{\text{orig},k})$  be the corresponding interval obtained from  $\mathcal{D}_{\text{orig}}$ . Let  $f_{\text{rel},k}$  and  $f_{\text{orig},k}$  be the estimated posterior distributions of  $\beta_k$  computed under  $\mathcal{D}_{\text{rel}}$  and  $\mathcal{D}_{\text{orig}}$ , respectively. Specifically,  $f_{\text{orig},k}$  is the usual *t*-distribution on n - p degrees of freedom with mean  $\hat{\beta}_{\text{orig},k}$  and variance the *k*th diagonal element in  $\hat{\sigma}_{\text{orig}}^2 \left(X'_{\text{orig}}X_{\text{orig}}\right)^{-1}$ , where  $\hat{\sigma}_{\text{orig}}^2$  is the estimated residual variance obtained from fitting the regression of  $Y_{\text{orig}}$  on the associated  $n \times p$  matrix of predictors,  $X_{\text{orig}}$ , which includes a vector of ones for the intercept.

We define the probability overlap in the confidence intervals for any  $\beta_k$  to equal:

$$I_{k} = \frac{1}{2} \left[ \int_{L_{\text{rel},k}}^{U_{\text{rel},k}} f_{\text{orig},k}(t) dt + \int_{L_{\text{orig},k}}^{U_{\text{orig},k}} f_{\text{rel},k}(t) dt \right]$$
(3)

and the interval overlap measure IO as

$$I = \frac{1}{p} \sum_{i=1}^{p} I_k, \tag{4}$$

where p is the dimension of the predictor variable matrix, including the intercept.

By design,  $0 \le I_k \le 0.95$  (as is the case for *I*), with effectively no overlap corresponding to  $I_k = 0$  and perfect overlap corresponding to  $I_k = 0.95$ . Averaging the two integrals in the definition of  $I_k$  helps deal with cases where  $(L_{\text{orig},k}, U_{\text{orig},k}) \subseteq (L_{\text{rel},k}, U_{\text{rel},k})$ , or vice versa. For an illustrative example, consider the case where  $(L_{\text{orig},k}, U_{\text{orig},k}) = (8, 10)$ , and for two different proposed releases the  $(L_{\text{rel},k}, U_{\text{rel},k}) = (-12, 30)$ and  $(L_{\text{rel}_2,k}, U_{\text{rel}_2,k}) = (3, 15)$ . From a utility perspective, the second release is clearly preferable over the first release. The **IO** as defined favors the second release. A criterion that just equals  $\int_{L_{\text{rel},k}}^{U_{\text{rel},k}} f_{\text{orig},k}(t) dt$ does not clearly distinguish the releases, since this integral for both procedures is essentially one. Similar examples can be constructed to show the inadequacy of using  $\int_{L_{\text{orig},k}}^{U_{\text{orig},k}} f_{\text{rel},k}(t) dt$  alone.

The **IO** does not distinguish among intervals that have  $I_k$  essentially equal to zero, some of which may be "less worse" than others. To adjust for this, the measure can be modified by adding some distance-based penalty when I is essentially zero, or perhaps even when  $I_k$  is essentially zero for some k, where distance is defined as some function of the  $|\hat{\beta}_{\text{rel},k} - \hat{\beta}_{\text{orig},k}|$  or of min  $\{|L_{\text{rel},k} - U_{\text{orig},k}|, |L_{\text{orig},k} - U_{\text{rel},k}|\}$ .

An alternative measure is the overlap in the interval lengths. Let  $(L_{\text{over},k}, U_{\text{over},k})$  be the overlap in these intervals, defined as  $\{b : b \ge L_{\text{orig},k}, b \ge L_{\text{rel},k}, b \le U_{\text{orig},k}, b \le U_{\text{rel},k}\}$ . Then, the average relative overlap in the confidence intervals for any  $\beta_k$  equals:

$$J_{k} = \frac{1}{2} \left[ \frac{U_{\text{over},k} - L_{\text{over},k}}{U_{\text{orig},k} - L_{\text{orig},k}} + \frac{U_{\text{over},k} - L_{\text{over},k}}{U_{\text{rel},k} - L_{\text{rel},k}} \right].$$
(5)

The interval overlap measure then could be defined as  $J = (1/p) \sum_{i=1}^{p} J_k$ .

**Ellipsoid Overlap.** The **IO** measure considers each interval separately, effectively using all the conditional distributions of the coefficients rather than their joint distribution. Some analysts may be interested in simultaneous intervals, which are defined by multidimensional ellipsoids. We therefore create an ellipsoid overlap measure, **EO**. Higher values of **EO** mean greater utility.

To construct **EO** it is convenient to consider posterior probabilities of regions defined by ellipsoids, that is, to use a Bayesian perspective. Generically, let  $\hat{\beta}$  be the maximum likelihood estimate of  $\beta$ , the  $p \times 1$ 

vector of true coefficients in the regression of Y on X, and let  $\hat{\sigma}^2$  be the estimated residual variance for that regression. Under the standard linear regression assumptions and assuming standard non-informative prior distributions for  $\beta$  and  $\sigma^2$ , the  $(1 - \alpha)100\%$  joint highest posterior density ellipsoid for  $\beta$  is defined by all the values of  $\beta$  such that

$$\frac{(\beta - \hat{\beta})^T (X^T X)(\beta - \hat{\beta})}{p \hat{\sigma}^2} \le F(\alpha; p, n - p)$$

where  $F(\alpha; p, n-p)$  is the critical value from the *F* distribution with *p* and n-p degrees of freedom. The ellipsoid from the  $\mathcal{D}_{\text{orig}}$ , which we call  $E_{\text{orig}}$ , is obtained by setting  $\hat{\beta} = \hat{\beta}_{\text{orig}}$ ,  $\hat{\sigma}^2 = \hat{\sigma}_{\text{orig}}^2$ , and  $X = X_{\text{orig}}$ . The ellipsoid from the  $\mathcal{D}_{\text{rel}}$ , which we call  $E_{\text{rel}}$ , is obtained by setting  $\hat{\beta} = \hat{\beta}_{\text{rel}}$ ,  $\hat{\sigma}^2 = \hat{\sigma}_{\text{rel}}^2$ , and  $X = X_{\text{rel}}$ .

The utility measure **EO** is the average of two posterior probabilities: 1) the probability of  $E_{\text{orig}}$  computed using the posterior distribution of  $\beta$  based on  $\mathcal{D}_{\text{rel}}$ , and 2) the probability of  $E_{\text{rel}}$  computed using the posterior distribution of  $\beta$  based on  $\mathcal{D}_{\text{orig}}$ . To determine these probabilities, we use Monte Carlo simulations. For the first probability, we draw values of  $\beta$  from its posterior conditional on  $\mathcal{D}_{\text{rel}}$  which is a *p*-variate t-distribution with mean  $\hat{\beta}_{\text{rel}}$  and covariance matrix  $\hat{\Sigma}_{\text{rel}} = \hat{\sigma}_{\text{rel}}^2 (X_{\text{rel}}^t X_{\text{rel}})^{-1}$  with n - p degrees of freedom. We then calculate the percentage of these drawn  $\beta$  that lie within  $E_{\text{orig}}$ . A similar process is used to obtain the second probability by drawing from the posterior of  $\beta$  given  $\mathcal{D}_{\text{orig}}$  and finding the percentage of these that lie inside  $E_{\text{rel}}$ . As with **IO**, the **EO** can be extended to any parameters whose distribution is well-approximated by a multivariate normal distribution.

#### 2.3 Broad Measures

At the opposite end of the utility spectrum, one can employ broad measures of the overall difference between  $\mathcal{D}_{rel}$  and  $\mathcal{D}_{orig}$ , of which the broadest are metrics on some set of distributions.

In this paper, we focus on the Kullback-Liebler divergence between (the empirical distribution of)  $\mathcal{D}_{rel}$ and that of  $\mathcal{D}_{orig}$ , which we denote by  $d_{KL}(\mathcal{D}_{rel}, \mathcal{D}_{orig})$ . Since  $\mathcal{D}_{rel}$  and  $\mathcal{D}_{orig}$  are discrete distributions, calculation of  $d_{KL}(\mathcal{D}_{rel}, \mathcal{D}_{orig})$  entails two computationally onerous steps:

- 1. Construction of density estimators  $\hat{f}_{rel}$  and  $\hat{f}_{orig}$ .
- 2. Approximation of

$$d_{\rm KL}(\mathcal{D}_{\rm rel}, \mathcal{D}_{\rm orig}) = \int \log \left[ \hat{f}_{\rm rel} / \hat{f}_{\rm orig} \right] \hat{f}_{\rm rel}$$
(6)

by numerical quadrature.

In high (in practice, three or more) dimensions, both of these may be infeasible.

When both  $\mathcal{D}_{rel}$  and  $\mathcal{D}_{orig}$  have multivariate normal distributions,  $d_{KL}(\mathcal{D}_{rel}, \mathcal{D}_{orig})$  can be calculated in closed form. The resultant expression (15), which is used in §3.3, is derived in the appendix.

#### **3** Illustrative Applications of the Utility Framework

In this section, we present two applications of the utility framework. The first illustrates the risk-utility framework using "real data" from the Current Population Survey (CPS). The second uses a simulation study to explore the properties of utility measures and SDL procedures as a function of the size and correlation structure of the original data.

In both applications, we use a representative set of SDL methods investigated by Oganian (2003), which are described in §3.1. This should not be construed as endorsing these methods—indeed, one of them seems to have rather undesirable properties, nor should it be construed as disparaging other methods.

To measure disclosure risk, following the example of Yancey et al. (2002), we determine the percentage of records in  $\mathcal{D}_{rel}$  that we can match correctly to records in  $\mathcal{D}_{orig}$  using standard record linkage techniques (Felligi and Sunter, 1969; Jaro, 1989). For simplicity, we do not consider other measures of identity disclosure risk, nor measures of attribute disclosure risk, although we believe that data disseminators should consider such measures.

#### 3.1 Disclosure Limitation Methods

In a taxonomy of SDL methods that release microdata, the highest-level distinction is whether they are record-level or database-level. For record-level methods, the released data are

$$\mathcal{D}_{\text{rel}} = \{ f(r) : r \in \mathcal{D}_{\text{orig}} \},\tag{7}$$

where *r* is a record in  $\mathcal{D}_{orig}$  and *f* is a function that does not depend on  $\mathcal{D}_{orig}$ , but may involve exogenous randomness. That is, records are simply altered individually, for example by addition of noise. Database-level methods are more complex: in effect, the function *f* in (7) is replaced by  $f(\mathcal{D}_{orig}^0(r))$ , where  $\mathcal{D}_{orig}^0(r)$  is a subset of  $\mathcal{D}_{orig}$  that in general depends on *r* and often involves exogenous randomness. Microaggregation and data swapping are of this nature. In the extreme case of synthetic data (Raghunathan et al., 2003; Reiter, 2005b),  $\mathcal{D}_{orig}^0(r) = \mathcal{D}_{orig}$  for all *r*. We consider both record-level and database level methods.

Virtually all SDL methods can be implemented with differing degrees of intensity. For example, one can add large or small amounts of noise to data. Hence, we write each SDL method as a function of the parameter that can be varied. Since our purpose is to illustrate the utility measures framework, in our experiments we select only one value of the parameter for each method. In future work, we plan to utilize the risk-utility framework to assess the sensitivity of SDL procedures to different parameter values.

#### 3.1.1 Additive Noise

Additive noise (Brand, 2002; Duncan and Pearson, 1991; Kim, 1986; Little, 1993; Sullivan and Fuller, 1989; Tendik and Matloff, 1994) consists of adding random noise to the original data. Generally, the noise distribution has mean zero, to preserve, on average, the sample means. The variance of noise distribution can be generic, although most commonly it reflects either complete independence or the correlation structure of the original data.

In §3.2 and 3.3, we employ Gaussian noise with the same correlation structure as the original data. Specifically, let **X** be original multivariate data set with covariance matrix  $\Sigma_{\text{orig}}$ . The corresponding masked data are generated as

$$\mathbf{X}' = \mathbf{X} + \mathbf{E} \tag{8}$$

$$\mathbf{E} \sim N(\mathbf{0}, c\Sigma_{\text{orig}}) \tag{9}$$

where the constant c is defined by the data disseminator. When adding noise with the same correlation structure as  $\mathcal{D}_{\text{orig}}$ , the c is the parameter that defines the procedure. We set c = 0.16 in the simulations. We abbreviate this SDL method as Noise(.16).

#### 3.1.2 Rank Swapping

Rank swapping is a form of data swapping (Dalenius and Reiss, 1982). It was originally designed for ordinal variables (Moore, 1996), but works equally for numerical variables. To implement rank swapping, we first rank the values of variable  $X_i$  in ascending order. Each ranked value then is swapped with another ranked value randomly chosen within a restricted range. This process is repeated for each variable.

Typically, the swaps are defined by setting a parameter p so that the ranks of two swapped values are not allowed to differ by more then p percent of the total number of records. In the example above, p = 10%corresponding to swapping with the next ordered value. Large values of p lead to greater distortions in the data whereas the smaller ones to higher disclosure risk. In Domingo-Ferrer and Torra (2001), Oganian (2003), and Domingo-Ferrer et al. (2001), p = 15% was reported as one of the best parameter choices for rank swapping. We therefore used this parameter value in our simulations. We abbreviate this method as Rank(.15).

#### 3.1.3 Microaggregation

Microaggregation involves clustering records into small aggregates or groups of size at least k. Rather than releasing the original value of  $X_i$  for a given record, the disseminator releases the average of the original values of  $X_i$  for a group of records. Classical microaggregation requires that all groups, except perhaps one, be of size k, where k is selected by the data disseminator (Defays and Nanopoulos, 1993).

We examined several variants of microaggregation in our simulations, each a function of which and how many variables and records are grouped together. These include: 1) individual ranking, in which each variable is grouped independently of other variables; 2) multivariate ranking, in which the variables are grouped by similarity of values for subsets of variables; and 3) *z*-scores projection and principal components projection (Anwar, 1993; Defays and Nanopoulos, 1993; Defays and Anwar, 1995), in which the multivariate data first are ranked by projecting them onto a single axis, using either the sum of *z*-scores or the first principal component, and then are aggregated into groups of size *k*, except possibly for one group of larger size (from k + 1 to 2k - 1).

Microaggregation methods are functions of the number of variables used in the similarity measures (v), and the group sizes (k). We set values for v and p according to the research done by Domingo-Ferrer and Torra (2001) and Oganian (2003). For individual ranking, we used all variables in the similarity measures (v = p) and ten records per group (k = 10). This method is abbreviated as Micir(p,10). For multivariate ranking, we considered several approaches. First, we used all variables in the similarity measures and three records per group. This method is abbreviated as Micm(p,3). Second, we used three variables at a time in the similarity measures—e.g., replace variables  $X_1$  through  $X_3$  with a group average, then replace variables  $X_4$  through  $X_6$  with an independently formed group average, etc.—and seven records per group. This method is abbreviated as Micm(3,7). Finally, for both forms of microaggregation on projected data, we used all variables in the projection scores and three records per group. These are abbreviated as Micp(p,3) for principal components projection and Micz(p,3) for z-scores projection.

#### 3.1.4 Resampling

Resampling is a generic term, but here we mean a specific approach to protecting data that involves elements of bootstrapping. This version was used by Domingo-Ferrer and Mateo-Sanz (1999) and Heer (1993). Let  $X_1$  be the first variable in a data set with *n* records. We give each row a ranking based on its value of  $X_1$ , which is determined by its position in an ascending sort of  $X_1$ . We then draw *n* values from the data in

 $X_1$ , with replacement, and order them consistent with the ordering of the row ranks to obtain a bootstrap sample  $V_{11}$ . This process is repeated independently *t* times, resulting in bootstrap samples  $V_{11}, \ldots, V_{1t}$ . The released  $X_1$  is  $\bar{V}_1 = (1/t) \sum_{k=1}^t V_{1k}$ . We repeat this process independently for each  $X_i$ , for  $i = 1, \ldots, p$ , by ranking the rows in ascending order of the  $X_i$  and bootstrapping to obtain  $V_{i1}, \ldots, V_{it}$ . The released data set is  $(\bar{V}_1, \bar{V}_1, \ldots, \bar{V}_p)$ .

For resampling, the parameter is t, the number of bootstrap samples, and we use t = 3. This method is abbreviated as Resamp(3).

#### 3.2 Application 1: Risk-Utility Tradeoffs on CPS Data

Utility measures must be assessed in combination with disclosure risk measures to quantify the risk-utility tradeoffs of various SDL procedures. Here, we illustrate such quantifications using microdata extracted from the 1995 CPS. The data comprise 1080 records containing twelve numerical variables, including adjusted gross income (agi), employer contribution for health insurance (emcontrb), business or farm net earnings (ernval), federal income tax liability (fedtax), social security retirement payroll reduction (FICA), amount of interest income (intval), total person earnings (pearnval), total other persons income (pothval), total person income (ptotval), state income tax liability (statetax), taxable income amount (taxinc), and total wage and salary (wsalval). These variables are highly correlated; in fact, the income variables contain a perfect linear combination.

We quantify disclosure risk as the percentage of records in  $\mathcal{D}_{rel}$  that can be linked correctly to their "parent" records in  $\mathcal{D}_{orig}$ , assuming that the intruder knows the exact values for six variables in the data set—fedtax, agi, emcontrb, ptotval, taxinc and statetax, and that these values equal the corresponding values in  $\mathcal{D}_{orig}$ . These six were chosen because each alone uniquely identified all individuals in the data set, so that they are the "riskiest" set of six variables one could know in these data. In general, data disseminators can assess disclosure risk under a variety of assumptions about intruders' knowledge, as was done for example in Fienberg et al. (1997) and Reiter (2005a).

For the model-specific utility measures, the regression of interest is

$$agi = \beta_0 + \beta_1 \operatorname{emcontrb} + \beta_2 \operatorname{fedtax} + \beta_3 \operatorname{taxinc} + \beta_4 \operatorname{ptotval} + \beta_5 \operatorname{statetax} + \varepsilon$$
(10)

We fit the regression using both  $\mathcal{D}_{orig}$  and the  $\mathcal{D}_{rel}$  resulting from the various SDL strategies.

Figure 1 displays (risk,utility) scatterplots of the values of **IO** and **EO** (*x*-axis) and disclosure risk (*y*-axis) for each of the SDL strategies in §3.1. We do not calculate the Kullback-Liebler divergence  $d_{\text{KL}}(\mathcal{D}_{\text{rel}}, \mathcal{D}_{\text{orig}})$  of (6) because  $\mathcal{D}_{\text{orig}}$  does not follow a multivariate normal distribution. In all cases, **EO**  $\leq$  **IO**; for some measures the drop is precipitous.

The risk-utility frontiers associated with (2), in order of decreasing utility, are:

**For IO**, Micz(p,3), Noise(.16), Micp(p,3), Rank(.15).

**For EO**, Micz(p,3), Noise(.16), Micz(p,3), Micp(p,3), Rank(.15).

Not surprisingly, the former is a subset of the latter. The data disseminator can ignore Micm(3,7), Micm(p,3) and Resamp(3) for both utility measures.

The choice among the SDL methods lying on the risk-utility frontier lies with the data disseminator. To illustrate the first approach described in \$1, if the risk threshold were 10% (in some settings, not a very conservative value), then according to either **IO** or **EO**, Noise(.16) would be the preferred SDL method. It is also clear from Figure 1 that compared to Micz(p, 3) or Noise(.16), Micir(p, 10) produces



Figure 1: Risk-utility plots for the 1995 CPS data. *Left:* **IO** measure. *Right:* **EO** measure. Higher values of **IO** and **EO** represent greater utility.

only a minor increase in utility at an enormous cost in terms of disclosure risk. Similarly, Rank(.15) yields only a modest improvement in disclosure risk over Micp(p, 3) and Noise(.16), but incurs an immense penalty in terms of data utility, especially for **EO**. Thus, it appears that in practice the disseminator would choose Noise(.16) or Micp(p, 3) for the model in (10).

How data disseminators might examine multiple analyses and multiple SDL strategies in the process of selecting  $\mathcal{D}_{rel}$  is discussed in §4.

#### **3.3** Application 2: Properties of SDL Procedures and Utility Measures

In Figure 1, there is no clear difference between **IO** and **EO**. Moreover, the one case study in §3.2, which involves only one database, does yield insight into how characteristics of  $\mathcal{D}_{orig}$  might affect utility measures and consequent choice of SDL methods. In this section, we report simulation studies designed to provide answers to these kinds of questions.

The design for the simulation consists of:

- Six data types constructed by crossing two correlation structures—high and low—with three dimension structures—three, six, and ten variables. Each simulated data set comprises 10,000 observations drawn from a multivariate normal distribution.
- Five replicates for each data type, to assess the effects of replicate variability.
- The eight SDL measures from §3.1.
- The two narrow utility measures from §2.2 and the one broad measure from §2.3. For the model-specific utility measures, we selected one variable as the response<sup>4</sup> and regressed it on all other (2, 5, or 9) variables in the data set.

<sup>&</sup>lt;sup>4</sup>This variable is present regardless of the dimension

Disclosure risk is the percentage of records identified correctly using record linkage on all variables in the data set.

For the Kullback–Liebler divergence measure  $\mathbf{KL} = d_{\mathrm{KL}}(\mathcal{D}_{\mathrm{rel}}, \mathcal{D}_{\mathrm{orig}})$ , we assume that  $\mathcal{D}_{\mathrm{rel}}$  has a multivariate normal distribution ( $\mathcal{D}_{\mathrm{orig}}$  has one by construction). Equation (15) in the appendix was used to calculate **KL**, using maximum likelihood estimators ( $\hat{\mu}_{\mathrm{orig}}, \hat{\Sigma}_{\mathrm{orig}}$ ) for the mean and covariance of  $\mathcal{D}_{\mathrm{orig}}$  and ( $\hat{\mu}_{\mathrm{rel}}, \hat{\Sigma}_{\mathrm{rel}}$ ) for the mean and covariance of  $\mathcal{D}_{\mathrm{rel}}$ . The assumption that  $\mathcal{D}_{\mathrm{rel}}$  is multivariate normal is an approximation at best. In what follows, it is important to keep in mind that smaller values of **KL** indicate higher utility.

Tables 1 and 2 present the utility and risk values, averaged over replicates, for the low- and highcorrelation data sets. The standard errors of the reported averages are all small enough that observed differences do not result solely from replicate variability in the simulations. Boldface utility values indicate that the SDL procedure is on the risk-utility frontier for that utility measure; that is, the procedure is not dominated by other procedures.

Looking at the Tables 1 and 2, differences in risk and utility across methods are larger than differences due to either dimension or correlation structure. Micir(p, 10) typically provides the highest utilities but also the highest disclosure risks, which is consistent with the results in §3.2.<sup>5</sup> Resamp(3) tends to have the second highest disclosure risk, with relatively high utility. At the "low end," Rank(.15) typically has among the lowest disclosure risks and the lowest utilities, because it alters significantly the correlation structure of the data, greatly distorting regression inferences. Micm(3,7), which does microaggregation on three variables at a time, tends to have high disclosure risk and low utility, due to independent aggregations of different triplets of variables. Among the microaggregation methods that operate on all variables simultaneously—Micm(p,3), Micp(p,3), and Micz(p,3)—Micm(p,3)generally has highest utility, especially for the **KL** measure, and highest risk. Noise(.16) is characterized by relatively high utility and low disclosure risk; it is the only method that purposefully preserves the correlation structure of the data.

The first three columns of Table 3 display, for each of the three utility measures, the number of times out of a possible six corresponding to the six database structures—each method is on the risk-utility frontier.

The corresponding column totals indicate that the frontiers for the model-specific measures are smaller than the frontier for **KL**. That is, more methods are dominated by others when using **IO** and **EO**. The results highlight Noise(.16), Micir(p,10), Micz(p,3), and Rank(.15) as being on the frontier most often. As shown in Tables 1 and 2, as well as in \$3.2, Micir(p,10) and Rank(.15) tend to be at the extreme ends of the utility or risk portion of the frontier, whereas Noise(.16) and Micz(p,3) lie in the middle of the frontier.

One advantage of the risk-utility frontier formulation in (2) is that it extends to more than one utility measure (or more than one measure of risk). If there are multiple utility measures  $\mathbf{DU}_1, \ldots, \mathbf{DU}_k$ , then the partial order is defined by

$$R_1 \leq_{\mathrm{RU}} R_2 \Leftrightarrow \mathbf{DR}(R_2) \leq \mathbf{DR}(R_1)$$
 and  $\mathbf{DU}_i(R_2) \geq \mathbf{DU}_i(R_1)$  for  $i = 1, \dots, k$ . (11)

Of course as the number of measures increases, so does the relative size of the frontier, reducing the savings from restricting attention to the frontier.

The fourth and fifth columns of Table3 show how many times each method is on the joint frontier for **IO** and **EO** and how many times on the joint frontier for all three utility measures. The joint {**IO**, **EO**} frontier

<sup>&</sup>lt;sup>5</sup>And not surprising—this method usually alters the observed data only slightly.

is reasonably close to the individual frontiers, while the three-measure frontier is quite different, especially for procedures Micm(p, 3) and Resamp(3). This reflects the low discriminatory power of **KL**.

Tables 1 and 2 also provide some insight into the effects of dimension and correlation structure. For several methods, the value of **EO** is essentially zero, indicating little probability mass in the intersections of the ellipsoids. Because **EO** measures simultaneous overlap, any substantial disparity between the distributions of the parameters, even in just one dimension, results in a low value of **EO**. This issue also explains why values of **EO** tend to decrease as dimension increases: there are more opportunities for disparities, and small disparities add up to produce bigger joint differences. A similar behavior applies for the **KL** measure. In contrast, the **IO** measure rarely equals zero, and there is no strong dimension effect. This is because **IO** averages individual overlaps, so that overlap in several dimensions contribute positive values even when one dimension is poorly specified.

In general, the differences in the confidence intervals based on  $\mathcal{D}_{orig}$  and  $\mathcal{D}_{rel}$  are larger in the highcorrelation data than in the low-correlation data, but this effect is weak relative to that of differing methods. Some methods, such as Noise(.16), seem to be essentially unaffected by the correlation structure, whereas others, such as Micz(p, 3), are strongly affected. Among the utility measures, **KL** appears most sensitive to the correlation structure, especially for Rank(.15) and some of the microaggregation methods.

We also examined<sup>6</sup> the performance of the methods when the analyst fits an incorrect model—one that excludes important predictors. Some of the SDL methods produced regressions bearing little resemblance to the corresponding regressions fit with the original data. This was especially true for some of the microaggregation methods, which should give pause to disseminators considering use of microaggregation. The finding also emphasizes the importance of checking several inferences when doing risk-utility analyses.

## **4** Discussion

As threats to data confidentiality grow, agencies and survey organizations must implement disclosure limitation with increasing intensity. Deciding which procedures to use, as well as how intensely to use them, can—and, we would argue, should—be framed in the context of a risk-utility analysis. The utility measures presented here can aid in quantifying that tradeoff.

These measures have strengths and weaknesses. The interval and ellipse overlap measures can be used for many types of inferences, but they are specific not just to a class of models, but to one model within a class. One of the attractive features of public use data releases is that a variety of analyses can be performed on them. This makes it infeasible to predict all inferences that will be attempted, but clearly certain inferences can be identified as more typical, and hence more important to preserve, than others. For example, predicting income from age is more typical than predicting age from income.

When multiple models are of interest, one approach is to employ multi-dimensional utilities (as, albeit in a different context, in 3.3), and to define risk-utility frontiers using analogs of (11). In this case, there is one utility measure per model of interest. When there are many models of interest, this approach is cumbersome at best, since most or nearly all candidate releases may be on the frontier.<sup>7</sup>

An alternative is to use a loss function to combine model-specific utilities for a large number of representative models that have been identified from existing literature and subject matter expertise. For instance, a weighted linear combination of model-specific utilities could be used, as in the experimental design literature, where design points can be selected to optimize for a set of linear regressions.

<sup>&</sup>lt;sup>6</sup>But have omitted detailed numerical results.

<sup>&</sup>lt;sup>7</sup>Especially if both **IO** and **EO** are to be considered.

Method	Dim	EO	IO	KL	Risk
Micir(p,10)	3	.949	.950	3.93E-07	.948
	6	.950	.950	2.36E-06	.974
	10	.945	.948	3.47E-05	.985
Resamp(3)	3	.780	.916	1.71E-04	.455
	6	.622	.843	.001	.735
	10	.106	.867	.004	.846
Micn(n 3)	3	000	1 87F-20	902	018
MICP(P,J)	6	.000	038	2 237	.010
	10	.000	.030 614	4 067	.050
	10	.000	.014	4.007	.057
Rank(.15)	3	.000	2.16E-12	.081	.001
	6	0	6.01E-05	.334	.004
	10	0	.156	.987	.066
Micm(3,7)	3	.761	.83	.001	.110
	6	.008	.644	.010	.245
	10	.000	.666	.287	.550
					1.00
Micm(p,3)	3	.930	.933	1.55E-04	.120
	6	2.78E-05	.423	.080	.141
	10	.134	.738	.449	.238
Micz(p.3)	3	0	.0	.903	.005
11202(P/0)	6	0	.219	2 260	005
	10	.15	.755	4.129	.009
				>	
Noise(.16)	3	.916	.926	.016	.003
	6	.907	.929	.031	.017
	10	.870	.920	.053	.108

Table 1: Risk and utility values in simulated low-correlation, multivariate normal data. Values in **boldface** are on the risk-utility frontier.

Method	Dim	EO	Ю	KL	Risk
Micir(p,10)	3	.946	.948	4.65E-06	.947
	6	.834	.760	.003	.972
	10	.763	.735	.027	.985
Resamp(3)	3	.364	.883	.001	.402
	6	.000	.873	.018	.664
	10	.000	.487	.118	.833
Micp(p,3)	3	.000	.428	.888	.035
	6	.000	.602	2.264	.034
	10	.108	.811	4.051	.043
Rank(.15)	3	.000	9.23E-15	.720	0
	6	.000	.034	2.887	.001
	10	.000	.097	5.908	.004
Micm(3,7)	3	.739	.706	.004	.150
	6	.000	.150	.387	.155
	10	.000	.118	1.736	.419
Micm(p,3)	3	.923	.912	.001	.161
	6	.000	.443	.512	.181
	10	.539	.843	1.359	.281
Micz(p,3)	3	.000	.694	.930	.015
	6	.306	.846	2.267	.021
	10	.367	.750	4.072	.032
Noise(.16)	3	.920	.930	.016	.002
	6	.871	.921	.031	.011
	10	.827	.904	.053	.040

Table 2: Risk and utility values in simulated high-correlation, multivariate normal data. Values in **boldface** are on the risk-utility frontier.

Methods	EO	ΙΟ	KL	Joint EO, IO	Joint EO, IO, KL	Total
Noise(.16)	6	6	6	6	6	30
Rank(.15)	5	5	6	5	6	27
Micir(p,10)	4	4	6	4	6	24
Micz(p,3)	2	3	2	3	3	13
Micm(p,3)	2	1	2	2	2	9
<pre>Micm(3,7)</pre>	0	0	3	0	3	6
Resamp(3)	0	0	3	0	3	6
Micp(p,3)	0	0	1	0	1	2
Total	21	20	31	20	30	

Table 3: Numbers of times each SDL method appears on the marginal and joint risk-utility frontiers for the six simulated data sets.

Indeed, as suggested by a referee of this paper, there may be deeper connections between microdata release and experimental design. To illustrate, random sampling (of records) from a database is a common SDL strategy because it increases intruder uncertainty about whether a target record is present in the released data. While choice of a design matrix, as in Chaloner (1984), has no direct parallel in SDL, one intriguing analog would be to release a set of records that preserve fidelity of a family of regressions. Doing so produces a formulation very similar to  $\psi$ -optimality in Chaloner (1984). However, instead of the unconstrained optimization problem there, one faces a daunting discrete optimization problem because the "design" must be selected from the underlying database. Of course, the disclosure risk consequences of such a strategy are completely unclear.

These kinds of approaches, methods of selecting representative analyses, and useful and workable tools for combining model-specific utilities are topics for future research.

We investigated one broad measure, **KL**, but it relies on the multivariate normality assumption to be meaningful. Data disseminators would benefit greatly from the development of computationally feasible techniques to measure distances between empirical distributions.

Finally, it may be important for data disseminators to evaluate relationship-specific measures of utility, although we did not illustrate them here. One such measure is the number of substantively important, statistically significant relationships that experience a directional switch, e.g., the estimated regression coefficient goes from positive to negative, when going from  $\mathcal{D}_{orig}$  to  $\mathcal{D}_{rel}$ . Clearly, a release that involves many directional switches is undesirable. The rationale is that a change in sign mis-states the direction of an effect. A related measure is the number of relationships that go from statistically significant to statistically insignificant, or vice versa: many significance changes are undesirable from a utility perspective. These relationship measures complement the model-specific measures in the utility evaluation process.

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# **Appendix: Derivation of the Kullback-Liebler Divergence for Multivariate Normal Distributions**

Let  $X_1$  and  $X_2$  be *p*-dimensional random variables with multivariate normal densities  $\phi_1 = \text{MVN}(\mu_1, \Sigma_1)$ and  $\phi_2 = \text{MVN}(\mu_2, \Sigma_2)$ . Then by (6),

$$d_{\mathrm{KL}}(X_1 || X_2) = E_{X_1} \left[ \frac{1}{2} \log \left( |\Sigma_2| / |\Sigma_1| \right) - \frac{1}{2} \left[ (X - \mu_1)' \Sigma_1^{-1} (X - \mu_1) - (X - \mu_2)' \Sigma_2^{-1} (X - \mu_2) \right] \right]$$
  
=  $\frac{1}{2} \log \left( |\Sigma_2| / |\Sigma_1| \right) - \frac{1}{2} E_{X_1} [T_1] + \frac{1}{2} E_{X_1} [T_2],$ 

where  $T_1 = (X - \mu_1)' \Sigma_1^{-1} (X - \mu_1)$  and  $T_2 = (X - \mu_2)' \Sigma_2^{-1} (X - \mu_2)$ . Under the distribution of  $X_1$ ,  $T_1 \sim \chi_p^2$ , so that

$$E_{X_1}[T_1] = p. (12)$$

Also, we can re-express  $T_2$  as

$$T_{2} = (X - \mu_{2})' \Sigma_{2}^{-1} (X - \mu_{2})$$

$$= (X - \mu_{1})' \Sigma_{2}^{-1} (X - \mu_{1}) + 2X' \Sigma_{2}^{-1} (\mu_{1} - \mu_{2}) - \mu_{1} \Sigma_{2}^{-1} \mu_{1} + \mu_{2} \Sigma_{2}^{-1} \mu_{2}$$

$$= (X - \mu_{1})' \Sigma_{2}^{-1} (X - \mu_{1}) + (\mu_{1} - \mu_{2})' \Sigma_{2}^{-1} (\mu_{1} - \mu_{2}).$$
(13)

Under the distribution of  $X_1$  the quadratic form  $(X - \mu_1)' \Sigma_2^{-1} (X - \mu_1)$  has a weighted  $\chi^2$  distribution of the form  $\sum_{i=1}^{p} \lambda_i \chi_1^2$ , where  $\lambda_i$  are the eigenvalues of  $\Sigma_1 \Sigma_2^{-1}$  (Guttman, 1982). Hence,

$$E_{X_1}[T_2] = \sum_{i=1}^p \lambda_i + (\mu_1 - \mu_2)' \Sigma_2^{-1} (\mu_1 - \mu_2)$$
(14)

After noting that  $\frac{1}{2} \log \left( |\Sigma_2| / |\Sigma_1| \right) = -\sum_{i=1}^p \log(\lambda_i)$ , we obtain from (12) and (14) that

$$d_{\mathrm{KL}}(X_1 \| X_2) = \frac{1}{2} \left[ (\mu_1 - \mu_2)' \Sigma_2^{-1} (\mu_1 - \mu_2) - \sum_{i=1}^p (1 - \lambda_i + \log[\lambda_i)] \right].$$
(15)